

ZONING BOARD OF APPEALS MEETING

April 19, 2023 2:00 PM

PUBLIC MEETING NOTICE

Zoning Board of Appeals

Dave Laspa, Chairperson Jerry Feith Lee Gossick Mike Hittner Bruce Kluver Peggy Montag, 1st Alternate Vacant, 2nd Alternate

AGENDA ITEM RECIPIENTS

Sue Schill, City Attorney Erika Esser, Secretary Jennifer Gossick, City Clerk

Notice is hereby given of a meeting of the **Zoning Board of Appeals** to be held in the Council Chambers at City Hall, 444 West Grand Avenue, Wisconsin Rapids, **Wednesday, April 19, 2023**. The meeting will be streamed live on the City of Wisconsin Rapids Facebook page and will also be broadcast live on Charter Cable Channel 985 and Solarus HD Cable Channel 3. If a member of the public wishes to access this meeting live via Zoom audio conferencing, you must contact the City Clerk at least 24 hours prior to the start of the meeting to coordinate your access. This meeting is also available after its conclusion on the City's Facebook page and Community Media's YouTube page, which can be accessed at www.wr-cm.org. It is possible that members of the Zoning Board may appear remotely via video or audioconferencing for this meeting.

AGENDA

- 1. Approval of the report from the December 20, 2022, Zoning Board of Appeals meeting
- 2. **23-000164 Angela Roberts**; public hearing and action on a request for a variance from the front yard setback to construct a single-family residence at 1111 High Street (Parcel ID 3401997).
- 3. **23-000163 Heather Yeager**; public hearing and action on a request for a variance from the corner side yard setback to construct a fence at 1241 14th Street South (Parcel ID 3406969).
- 4. Adjourn

The City of Wisconsin Rapids encourages participation from all its citizens. If participation at this meeting is not possible due to a disability or other reasons, notification to the city clerk's office at least 24 hours prior to the scheduled meeting is encouraged to make the necessary accommodations. Call the clerk at (715) 421-8200 to request accommodations.

PUBLISH: April 2nd and April 9th, 2023

NOTICE OF PUBLIC HEARING

Notice is hereby given of a meeting of the City of Wisconsin Rapids Zoning Board of Appeals to be held in the Council Chambers (first floor conference room) at City Hall, 444 West Grand Avenue, Wisconsin Rapids, on **Wednesday, April 19, 2023 at 2:00 p.m**. The meeting will be streamed live on the City of Wisconsin Rapids Facebook page and will also be broadcast live on Charter Cable Channel 985 and Solarus HD Cable Channel 3. The following item will be heard and possibly acted on:

- 1. Public hearing and action on a request from Angela Roberts for a variance from the front yard setback to construct a single-family residence at 1111 High Street (Parcel ID 3401997).
- 2. Public hearing and action on a request from Heather Yeager for a variance from the corner side yard setback to construct a fence at 1241 14th Street South (Parcel ID 3406969).

Further details regarding the specific request can be obtained within the Community Development Department at City Hall, or by calling the department at 715-421-8228.

If a member of the public wishes to access this meeting live via Zoom audio conferencing, you must contact the City Clerk at least 24 hours prior to the start of the meeting to coordinate your access. This meeting is also available after its conclusion on the City's Facebook page and Community Media's YouTube page, which can be accessed at www.wr-cm.org. It is possible that members of the Council (Committee) may appear remotely via video or audioconferencing for this meeting.

The City of Wisconsin Rapids encourages participation from all its citizens. If participation at any public meeting is not possible due to a disability, notification to the City Clerk's office at least 48 hours prior to the scheduled meeting is encouraged to make the necessary accommodations. Call the Clerk at (715) 421-8200 to request accommodations.

Jennifer Gossick, Wisconsin Rapids City Clerk



Community Development 31 Department

City of Wisconsin Rapids 444 West Grand Avenue Wisconsin Rapids, WI 54495 Ph: (715) 421-8228

REPORT OF THE ZONING BOARD OF APPEALS

December 20, 2022

The Zoning Board of Appeals met at 2:00 p.m. on December 20, 2022 in the Council Chambers at City Hall and via remote audioconferencing. Attending Board members were: Chairperson Dave Laspa, Jerry Feith, Mike Hittner, Bruce Kluver, Lee Gossick and Jake Cattanach (alternate). Others in attendance included Kyle Kearns, Carrie Edmondson, Alderperson Dennis Polach, Irving Larson (applicant representative) and Joseph Zurfluh.

The meeting was called to order at 2:01 p.m.

1. Approval of the report from the November 16, 2022 Zoning Board of Appeals meeting

Motion by Hittner to approve the report from the November 16, 2022 Zoning Board of Appeals meeting; second by Kluver.

Motion carried (5-0)

2. VARIANCE-22-001288: Kevin Keith – Public hearing and action on a request from Kevin Keith for a variance from the side yard setback to construct a fence at 331 16th Avenue North (Parcel 3402193).

Carrie Edmondson provided a summary of the request, recommending denial based on the analysis and findings in the staff report.

Public hearing opened at 2:06 p.m.

Speaking in favor:

- Joseph Zurfluh, 11841 64th St, Saratoga
- Irving Larson, 10631 52nd St, Saratoga

Speaking against: none

Public hearing closed at 2:13 p.m.

Discussions ensued between Board members, staff and the applicant's representative regarding the existence of a building permit, the permitting process and repercussions for leaving the fence in place.

Motion by Hittner to <u>deny</u> the request from Kevin Keith for a variance from the side yard setback to construct a fence at 331 16th Avenue North (Parcel 3402193) as no hardship exists or unique property characteristics; second by Kluver.

Motion carried (4 – 0; Gossick abstained)

3. Adjourn

Motion by Hittner to adjourn; second by Feith

Motion carried (5-0)

Meeting adjourned at 2:28 p.m.

Respectfully submitted by Erika Esser, Secretary

Administrative Staff Report

Single-Family Dwelling Area Variance from Front Yard Setback 1111 High Street April 12, 2023



Applicant(s):

• Angela Roberts

Staff:

- Kyle Kearns, Director
- Carrie Edmondson, Associate Planner

Parcel Number(s):

3401997

Lot Information:

Effective Frontage: 55 feet
Effective Depth: 140 feet
Square Footage: 7,405
Acreage: 0.17 Acres

Zone(s):

• "R-2" Mixed Residential

Council District:

• District 1: Ryan Austin

Master Plan:

Residential

Current Use:

Vacant

Applicable Regulations:

• Chapter 11 - Zoning

Request

23-000164 Angela Roberts; public hearing and action on a request for a variance from the front yard setback to construct a single-family residence at 1111 High Street (Parcel ID 3401997).

Attachment(s)

- 1. Application
- 2. Site Plan
- 3. Elevations
- 4. Property Data

Findings of Fact

- The applicant is requesting a variance from the front yard setback for a single-family dwelling. Specifically, the proposed front yard setback is 15 foot 1 inch. After doing setback averaging on the property, the required front yard setback is 17 feet.
- 2. Therefore, a 1 foot 11 inch encroachment is being requested.
- 3. The property is zoned "R-2" Mixed Residential District.
- 4. The Zoning Board of Appeals shall base its decision upon the standard for a variance described in s. 62.23(7)(e)(7), Wis. Stats., and applicable judicial interpretations of such statute.

Staff Recommendation

Approve the request from Angela Roberts for a variance to reduce the front yard setback to construct a single-family dwelling at 1111 High Street (Parcel ID 3401997) due to the following:

- 1. Unique property characteristics exist.
- 2. Hardship exists, because compliance with the front yard setback requirement is unreasonably preventing the applicant from using the property for a permitted purpose.
- 3. There is no negative impact anticipated to the neighborhood, community, or general public.



Site Photos





Page **2** of **5**

Background

The applicant is requesting a variance from front yard setback standards for a proposed single-family dwelling. Previously there was a single-family dwelling on the subject parcel. A raze order was issued by the City in September of 2019, because it was determined that the residence was in disrepair and consequently dangerous, unsafe, and unfit for human habitation. A permit for demolition was obtained in November of 2019, and the house was subsequently razed. The lot has been vacant since that time. The applicant is proposing construction of a 1,589 square foot single family dwelling with an approximate 1,148 square foot main floor and 441 square foot lower level. The proposed home would be a modest three-bedroom two bathroom home. Additionally, a 576 square foot detached two-car garage is proposed to be constructed south of the home.

The lot is nonconforming because it does not meet the current minimum lot width requirement (75 feet), or the minimum lot area requirement (7,500 square feet for single-family) as outlined in Chapter 11 – Zoning. However, in Article 19, the following provision is outlined for nonconforming lots:

11.19.03 Nonconforming lots

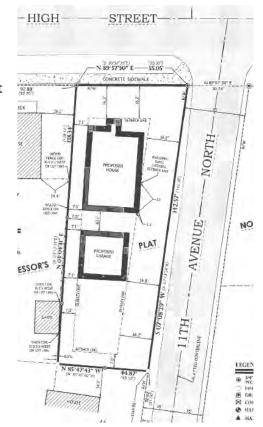
(a) Generally. A legal nonconforming lot may be used for an allowable use, provided such use complies with all other development standards of the zoning district in which the lot is located.

Therefore, a single-family dwelling is permitted because it is an allowable use, but must meet current Mixed Residential "R-2" development standards. The lot has a somewhat irregular configuration and the eastern property line angles in greater proportion to the western property line as it travels south. The parcel is already narrow and the angle creates an increased narrowing at the southern end of the parcel.

The purpose of setbacks is as follows:

11.06.106 Building setbacks

(a) Purpose. Setback standards, in conjunction with other dimensional standards, are established to define a pattern of development in each of the zoning districts. The established setback standards provide for a varying degree of (1) privacy between neighbors; (2) separation to mitigate noise and odor; (3) space for light and air circulation; (4) land for landscaping, recreational use, pleasure, and stormwater management; (5) land for maintaining the exterior of buildings and other structures; (6) room for the placement and maintenance of underground and above-ground utilities; and (7) room for emergency vehicles between and around buildings and other structures



Chapter 11 – Zoning allows for setback averaging to be done to provide an alternative distance in developed areas of the City. In areas where the majority of principal buildings have less than the required setback, a new setback requirement is established based on the average front yard setback of those properties. A setback average was done for this parcel and the required front yard setback was determined to be 17 feet. The applicant is proposing a front yard setback of 15 feet 1 inch from the property line on Eleventh Avenue North. In summary, a 1 foot 11 inch encroachment into the front yard setback is proposed.

The Zoning Board of Appeals shall base its decision upon the standard for a variance described in S. 62.23(7)(e)(7), Wis. Stats., and applicable judicial interpretations of such statute which are further analyzed below, including staff findings and recommendations.

Standards of Review

1) Do unique physical limitations exist on the property including steep slopes or wetlands that are not generally shared by other properties that prevent compliance with ordinance requirements?

Analysis: The property has a narrow lot width, including a frontage width of 55.05 feet and a rear width of 44.87 feet. The lot area is approximately 7,405 square feet. The minimum lot width for newly subdivided lots within the Mixed Residential "R-2" District is 75 feet and the minimum lot area is 7,500 square feet.

Findings: Although it is not unusual to have angled property lines within the City, this lot is already particularly narrow. The angled property lines further reduce the already narrow development envelope. The lot is also substandard in size. The applicant is proposing a single-family footprint of 1,148 square feet. The dwelling size of 1,589 square feet is only slightly larger than the required minimum of 1,200 square feet required for a three bedroom single-family dwelling. The home style is typical and is not unusually wide or large and yet it encroaches into the required front yard setback. The encroachment is proposed even after setback averaging has been calculated, which provides an alternative distance for residential properties in the more established, developed core of the City. In summary, staff recognize that unique physical limitations exist on the property.

2) Is the request due to the existence of an unnecessary hardship? An unnecessary hardship cannot be due to conditions which are self-imposed or created by a prior owner. It has also been determined by the Courts that economic or financial hardship does not justify a variance. For an area variance, unnecessary hardship exists when compliance would unreasonably prevent the owner from using the property for a permitted purpose or would render conformity unnecessarily burdensome.

Analysis: The applicant is proposing a single-family use which is one of few permitted uses in the Mixed Residential "R-2" District. Single family dwellings are by far the most common use in the "R-2" District.

Findings: The applicant is proposing a modest single-family home. They have made every attempt to propose a size and style that meets current dimensional standards for the Mixed Residential "R-2" District. In so doing, they have still had difficulty designing a single-family dwelling that meets the required front yard setback requirement. Compliance with dimensional standards is unreasonably preventing the owner from constructing a single-family dwelling, which is to use the property for a permitted and common purpose.

- 3) Does the requested variance impact the interests of the neighbors, the entire community and the general public? These interests include:
 - Public health, safety and welfare;
 - Water quality;
 - Fish and wildlife habitat;
 - Natural scenic beauty;

- Minimization of property damages;
- Provision of efficient public facilities and utilities; and
- Any other public interest issues.

Analysis: The subject parcel is located within a well established, residential area within the City. It is surrounded by single-family residences on all sides and single-family residences are the predominant use throughout the surrounding blocks. The seven-foot side yard setback will be maintained to the adjacent neighboring property. A public hearing notice was provided as well as notice to surrounding property owners within 300 feet of the property.

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Findings: Allowing for the variance provides a marginal increase in intensity when compared to the required 17-foot front yard setback. Overall, the proposed home and garage are keeping in scale with the overall lot size and are consistent with surrounding development and with the overall land use vision for the area. At the date of this staff report the Community Development Department has not received any comments from the public regarding the request.

Based upon the findings for this request, staff recommends approval of 23-000164 due to the following:

- 1. Unique property characteristics exist.
- 2. Hardship exists, because compliance with the front yard setback requirement is unreasonably preventing the applicant from using the property for a permitted purpose.
- 3. There is no negative impact anticipated to the neighborhood, community, or general public.



Parcel number(s) 34-01997

Variance Application City of Wisconsin Rapids, Wisconsin Version: January 3, 2019

Community Development Department 444 West Grand Avenue Wisconsin Rapids, WI 54495-2780 P: (715) 421-8228 Fax: (715) 421-8291

		, , , , , , , , , , , , , , , , , , , ,
Variances are considered by	elaxation of requirements found within the City's zoning code. y the Board of Zoning Appeals on a case-by-case basis and based on the evidence and testimony received as part of the	Office Use Only
application, during a site vis to compromise the requirem	it, and through the public hearing process. The Board's job is not ents for a property owner's convenience, but to apply legal	Date Received
criteria provided in State law	, court decisions, and the zoning code. Variances are meant to ere a zoning requirement imposes a unique and substantial	Received By
burden and a variance would or undermining the intent of	d be appropriate to alleviate such hardship without circumventing	Fee
If you submit an application Appeals before the schedu	on, do not contact any member on the Board of Zoning	Case #
	e procedures and standards governing the review of this	Aldermanic District
application are found in Artic code).	le 5 of the City's zoning code (Chapter 11 of the municipal	ZBA Date
General instructions: Compaphication online at https://w	olete this application and submit one copy to the Community Developmisconsinrapids.zoninghub.com/	ent Department. Alternatively, you can submit your
Application fee: \$250.00		
Application submittal dead the second Tuesday of the m	lline : Applications must be submitted at least 3 weeks prior to the Zoni nonth at 1:00 pm.	ng Board of Appeals meeting, which are typically held
Mandatory meeting with sta applicant must meet with City appointment.	aff: To ensure that all the required information is provided and that there is a staff to discuss the request and necessary items. Please contact the	e is a complete understanding of the process, the Community Development Department to schedule an
1. Applicant information	n	
Applicant name	Angela Roberts	
Street address	PO Box 674	
City, state, zip code	Stevens Point, WI 54481	
Daytime telephone number	715-310-3860	
Email	h10officeteam@gmail.com	
Agent contact inform information. Agents ma	nation. Include the names of those agents, if any, that helped pr by include surveyors, engineers, landscape architects, architects, plann	epare this application including the supplemental ers, and attorneys.
	Agent 1 Age	nt 2
	Heidi Mancheski	
	H10 LLC	
	PO BOX 674	
	Stevens Point, WI 54481	
Daytime telephone number		
Email	h10officeteam@gmail.com	
3. Type of application (se	elect one)	
	Provides an increment of relief from a bulk regulation such as building I	neight or setback.
Use variance - Permits a	use of land that is otherwise prohibited.	
4. Subject property infor	mation	
	1111 High Street, Wisconsin Rapids, WI	54405
r nysical address	in in the one et, who construct apids, wi	U4430

	nce Application f Wisconsin Rapids, Wisconsin 2						
	Note: The parcel nu Development Depar	ımber rtmen	can it.	be found on the tax bill for the pro	operty or	it may	be obtained from the Community
~	e subject property currently in violation of the (No Yes yes, please explain.	City's	zonii	ng ordinance as determined by th	e City's z	coning	administrator?
Comi	ment: Pursuant to Section 11.04.10 of the C el of land that is in violation of the zoning c	ity's	zonii	ng code, the City may not issue apt to correct the violation or as	e a permi	t or o	ther approval that would benefit a ired by state law.
Are th	nere any unpaid taxes, assessments, special of No	charge	es, o	or other required payments that an	e specific	ally re	elated to the subject property?
If v	yes, please explain.						
parce 5. Z	ment: Pursuant to Section 11.04.11 of the Cited of land where taxes, special assessments Zoning information (refer to the City's current ubject property is located in the following base	s, spe t zonii	ecial ng m	charges, or other required pays	a permit ments ar	or of	ther approval that would benefit a inquent and unpaid.
□ R	RR Rural Residential		R-8	Manufactured Home Park] M-	1 General Industrial
☐ R	R-1 Single-family Residential		B-1	Downtown Commercial] M-2	2 Heavy Industrial
_	R-2 Mixed Residential		B-2	General Commercial] -1	Institutional
_	R-3 Multi-family Medium Density Residential		B-3	Neighborhood Commercial		P-1	Park and Recreation
∐ R	R-4 Multi-family High Density Residential	Ш	B-5	Mixed Use Commercial		C-1	Conservancy
The su	ubject property is also located in the following	overls	av 70	uning district(s) (chack all that app	also)		
	Planned Development (PDD)			oreland	, (γιν 	Flo	odplain
_	Powntown Design			oreland-Wetland			ellhead Protection
6. C	urrent use. Describe the current use of the su	ubject	prop	perty.			
/aca	ant Lot						
7. Pr	revious variance applications for the subjectude the year, a general description, and whe	ct pro	pert	ty. Describe any variances applica pplication was approved or not.	ations tha	t have	e been submitted for the property;
None	e			-			

Note: If a variance application has been denied, an application for the same variance may not be submitted for a period of 12 months following the date of decision, except if the zoning administrator determines that factors have changed or there is new evidence in support of the variance request. (See Section 11.05.381 of the zoning code.)

8.	Variance request. Pro variances may be request zoning code.	wide the requested information for each variance that maired you should seek counsel from an attorney, surveyor	ay be required. If you need any assistance determining what consultant, or other professional who is familiar with the City's					
	Section number of zoning code	Describe the requirement from that Section	Proposal					
1.	11.06.106(b)	Will not comply	Asking for reduced front yard set back					
2.								
3.								
4.								
9.	Proposed project. Des zoning code listed above	cribe what you would like to do (e.g., build a house, gara	ge, fence) that cannot be done because of the section of the					
Ви	uild a house and	d a detached garage						
10.	be necessary in the first	ease describe the alternatives, if any, that were consider place and/or the request is minimized and how they wer	red in designing the project so the variance request would not e incorporated or why they were deemed to be unacceptable.					
1.	Description		Was the alternative used? If not, why was it rejected?					
••	We want to meet the square foot	age required for the home on a uniquely, small lot	We met with a professional designer and gave her the parameters to design within for size of home and for					
2.	If we did a jog	in to meet set back	It would take us below the allowed finished squarefootage					
3.	If we choose to	o make the house longer	It would interrupt the flow of the home					
4.								
11.	Unnecessary hardship. burdensome in terms of s code. Attach additional pa	Describe how the section(s) of the zoning code listed at severely limiting or prohibiting the reasonable use of the ages as necessary.	pove create(s) a practical difficulty or is unreasonably subject property as generally allowed under the City's zoning					
	Small w		rows by 101					
	North to South Jogging house in or adding onto							
+	neady mor	ald not allow the hom	o Flarago to					
3	Mrp gon	20 No flour						

Variance Application City of Wisconsin Rapids, Wisconsin Page 3

Variance Application	
City of Wisconsin Rapids, Wisconsin	
Page 4	

12. Unique property limitations. Describe how the hardship is due to unique or special conditions or limitations affecting the subject property and/or structure that are not typical or generally shared by other properties in the City. Attach additional pages as necessary.

Small, unique lot that narrows when you go North to South. Due to the street configuration of 11th Ave North, and the angle of the road the lot narrows as you go south by 10', the west lot line that does not angle as much as the 11th ave north

13. Public interest. Describe why the variance, if granted, would not be contrary to the public interest by creating or having the potential for creating an adverse impact on the public, health, safety, or welfare of adjoining and surrounding residents, properties or the community. Attach additional pages as necessary.

Use as proposed is consistent with the surrounding area

- 14. Supplemental materials. Attach the following to this application form.
 - 1. A project map with the information listed in Appendix F of the zoning code.
 - 2. Proposed construction plans (if applicable)
- 15. Attachments. List any attachments included with your application.

Survey- showing the house and garage structures Rendering of the future home design

16. Other information. You may provide any other information you feel is relevant to the review of your application.

Our goal is to develop vacant lots within the city to help improve our neighborhoods

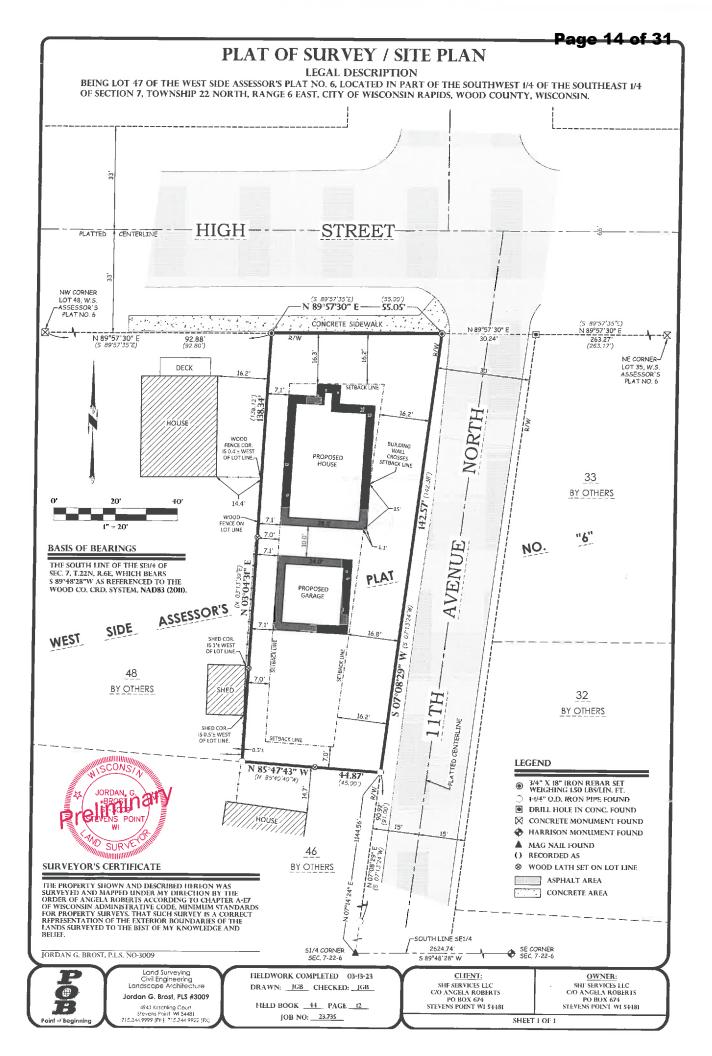
17. Applicant certification

- I understand that I, or any of my agents, may not discuss this application with any member of the Board of Zoning Appeals until after the Board renders a final written decision.
- I certify that all of the information in this application, along with any attachments, is true and correct to the best of my knowledge and belief.
- I understand that submission of this application authorizes City officials and employees, and other designated agents, including those retained
 by the City, to enter the property to conduct whatever site investigations are necessary to review this application. This does not authorize any
 such individual to enter any building on the subject property, unless such inspection is specifically related to the review of this application and
 the property owner gives his or her permission to do so.

Variance Application	
City of Wisconsin Rapids, Wisconsin	
Page 5	

- I understand that this application and any written materials relating to this application will become a permanent public record and that by submitting this application I acknowledge that I have no right to confidentiality. Any person has the right to obtain copies of this application and related materials or view it online.
- I understand that the zoning administrator will review this application to determine if it contains all of the required information. If he or she determines that the application is incomplete, it will not be scheduled for review until it is deemed to be complete.

Property Owner: Heidi Mancheski		
Name – print	Name – Signature	Date
Name – print	Name – Signature	Date



2022 Property Records for City of Wisconsin Rapids, Wood County

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<u> </u>			
Summary of Assessment			
Land	\$5,900		
Improvements	\$0		
Total value	\$5,900		

Tax key number: 34-01997

Property address: 1111 High St

Owner: SHF Services LLC

PO Box 674

Stevens Point, WI 54481

Zoning: R-2, Mixed Residential Traffic / water / sanitary: Light / City water / Sewer

Legal description:

	Land								
Qty	Land Use	Width	Depth	Square Feet	Acres	Water Frontage	Tax Class	Special Tax Program	Assess Value
1	Residential	52	140	7,405	0.170	None	Residential		\$5,900

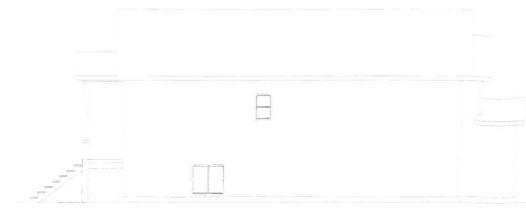
Building Permits						
Issued	Permit #	Purpose	\$ Amount	Completed		
12/27/2019	19-1076	Raze Home	\$11,350	12/31/2019		
2/22/2011	11-0076	Replace Siding, To Vinyl	\$5,000	5/3/2012		
11/6/2007	80065	Roof	\$3,000	11/6/2009		

Sales History			
Date	Price	Туре	

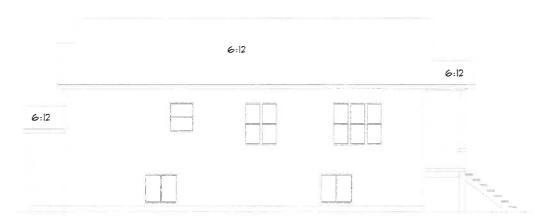
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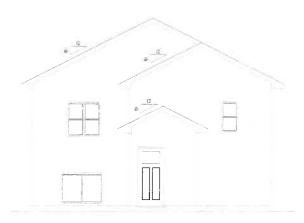
FRONT ELEVATION SCALE: 1/4" = 1'-0"



RIGHT ELEVATION



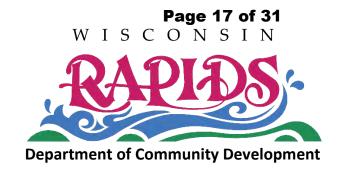
LEFT ELEVATION SCALE: 1/4" = 1'-C"



REAR ELEVATION SCALE: 1/4' = 1'-0"

Administrative Staff Report

Variance – Fence Setback 1241 14th Street South April 12, 2023



Applicant(s):

Heather Yeager

Staff:

- Kyle Kearns, Director
- Carrie Edmondson, Associate Planner

Parcel Number(s):

• 3406969

Lot Information:

Effective Frontage: 104 feet
Effective Depth: 127 feet
Square Footage: 13,068
Acreage: 0.300 Acres

Zone(s):

• "R-2" Mixed Residential District

Council District:

• District 6 - Polach

Master Plan:

Residential

Current Use:

• Residential Single-Family Home

Applicable Regulations:

• Chapter 11 - Zoning

Request

23-000163 Heather Yeager; public hearing and action on a request for a variance from the corner side yard setback to construct a fence at 1241 14th Street South (Parcel ID 3406969).

Attachment(s)

- 1. Application(s)
- 2. Site Plan
- 3. Photo
- 4. Property Data

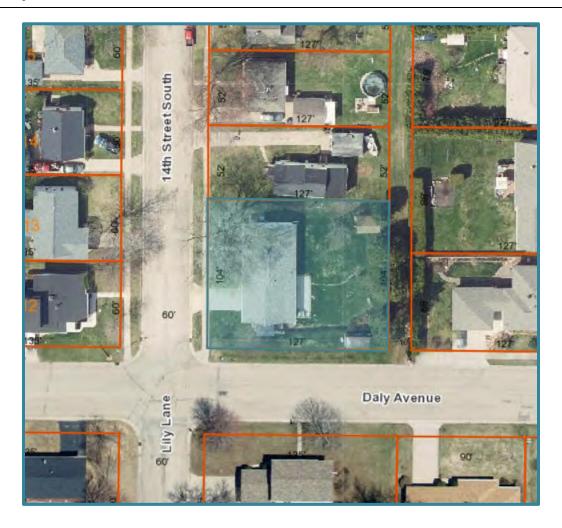
Findings of Fact

- 1. The applicant is requesting a variance from the corner side yard setback standard for a fence.
- 2. The property is zoned "R-2" Mixed Residential District
- 3. The Zoning Board of Appeals shall base its decision upon the standard for a variance described in s. 62.23(7)(e)(7), Wis. Stats., and applicable judicial interpretations of such statute.

Staff Recommendation

Deny the request from Heather Yeager for a variance to construct a fence within the corner side yard setback at 1241 14th Street South (Parcel ID 3406969), due to the following:

- 1. Unique property characteristics do not exist.
- 2. An unnecessary hardship doesn't seem to exist, and any claimed appears to be self-created.
- 3. Construction within the required setbacks has safety and privacy implications for citizens.



Site Photos





Background

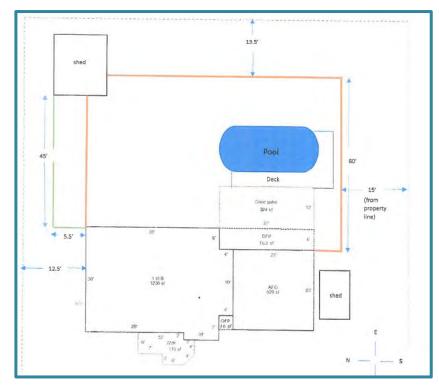
The applicant, Heather Yeager, is requesting a variance from the corner side yard setback requirement. A variance application was submitted (attached) requesting a fence to encroach within the required corner side yard setback. The applicant is replacing a fence that was constructed previously in the same location. However, all new fences constructed in the City must comply with fence requirements as outlined in Chapter 11 – Zoning.

Chapter 11 – Zoning requires that residential fences on corner lots maintain the following setbacks:

11.15.07 Fences in residential zoning districts

- (a) **Front yard** In residentially zoned areas on interior lots with one frontage, fences, not exceeding 4 feet in height, shall be allowed within a residentially required front yard setback area. The front yard setback consists of any side lot line between the front property line and the front setback line or building line, whichever is closest to the front property line. If the fence is setback at or beyond the minimum required setback, fences may exceed the 4-foot height requirement, but shall not be higher than 6 feet.
- (c) Corner lots. In residentially zoned areas, the maximum height of a solid fence or wall within a required front or corner side yard setback shall not exceed 4 feet, except that a fence or wall of up to 6 feet may be located within a corner side yard setback behind the rear plane of the principal building. If the fence is setback at or beyond the minimum required setback, fences may exceed the 4-foot height requirement, but shall not be higher than 6 feet.

The proposed fence would be in violation of (a) Front yard and (c) Corner lots, as the six foot high fence is proposed within the required corner side yard setback. If the applicant desires a fence 6 feet in height, it is required to be constructed behind the



building line of the home (which is closer than the required front yard setback).

Per Chapter 11 – Zoning setback are established for the following purpose:

(a) Purpose. Setback standards, in conjunction with other dimensional standards, are established to define a pattern of development in each of the zoning districts. The established setback standards provide for a varying degree of (1) privacy between neighbors; (2) separation to mitigate noise and odor; (3) space for light and air circulation; (4) land for landscaping, recreational use, pleasure, and stormwater management; (5) land for maintaining the exterior of buildings and other structures; (6) room for the placement and maintenance of

underground and above-ground utilities; and (7) room for emergency vehicles between and around buildings and other structures.

Standards of review are analyzed below:

Standards of Review

1) Do unique physical limitations exist on the property including steep slopes or wetlands that are not generally shared by other properties that prevent compliance with ordinance requirements?

Analysis: The property is existing and meets current Mixed Residential (R-2) district standards. The existing single-family residence with attached garage is a classic style and the lot configuration is typical.

Findings: The lot size is representative of the surrounding neighborhood and the size of the residence and attached garage are consistent with surrounding structures. The existing residence does not meet the minimum front yard setback of 25 feet along Daly Avenue. However, that is commonly seen in developed areas of the City. There is adequate space to construct either a fence four feet in height two feet from the property line along Daly Avenue, or a fence six feet in height past the building line of the home along Daly Avenue. Given the above findings, staff has not determined that any unique property characteristics exist.

2) Is the request due to the existence of an unnecessary hardship? An unnecessary hardship cannot be due to conditions which are self-imposed or created by a prior owner. It has also been determined by the Courts that economic or financial hardship does not justify a variance. For an area variance, unnecessary hardship exists when compliance would unreasonably prevent the owner from using the property for a permitted purpose or would render conformity unnecessarily burdensome.

Analysis: The applicant has the ability to construct a typical residential fence upon the property in the front, side, or rear yard. They have stated that they prefer this particular location to meet needs associated with their swimming pool and deck. However, these limitations are self-imposed due to constraints created as a result of their previous construction upon the lot. There are no limitations preventing the owner from using this property for a permitted purpose, i.e. a single family dwelling with a fence. The fence that existed previously is nonconforming and the newly proposed fence does not meet current requirements outlined in Chapter 11 – Zoning.

Findings: Any hardship claimed by the applicant seems to be out of desire to place the fence in a preferred location. It is also important to note that establishment of setbacks to allow safety to vehicles and pedestrians, privacy both for the property owner and for those within the public right-of-way, and to provide environmental protection.

Staff has determined that while the requested variance, allowing for a fence within the required setback, is suitable for the desires of the applicant, it does not constitute an unnecessary hardship which is not self-created. Again, many options for fencing exist that would meet setback requirements. A precedent could also be set for similar requests in the future, if a hardship is acknowledged in this case based on the facts and standards of review.

- 3) Does the requested variance impact the interests of the neighbors, the entire community and the general public? These interests include:
 - Public health, safety and welfare;
 - Water quality;
 - Fish and wildlife habitat;
 - Natural scenic beauty;

- Minimization of property damages;
- Provision of efficient public facilities and utilities; and
- Any other public interest issues.

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Analysis: The subject property is located within a primarily single-family residential neighborhood. The surrounding properties are similar and are subject to the same setback requirements for fences. The purpose of setbacks is to protect the safety and privacy of citizens using the right-of-way and to maintain environmental protection, as well as neighborhood characteristics and aesthetics. A public hearing notice letter was provided as well to surrounding property owners within 300 feet of the property.

Findings: Allowing for the variance could impede the safety and privacy of citizens. Additionally, it may set precedent for other similarly configured lots to make like requests. At the date of this staff report the Community Development Department has not received any comments from the public regarding the request. With regards to public health, safety and welfare, additional information may be received prior to the meeting or during the public hearing which may relate to the interest of the neighbors and general public.

Based upon the findings for this request, staff recommends denial of 23-000163 due to the following:

- 1. Unique property characteristics do not exist.
- 2. An unnecessary hardship doesn't seem to exist, and any claimed appears to be self-created.
- 3. Construction within the required setbacks has safety and privacy implications for citizens.



Variance Application City of Wisconsin Rapids, Wisconsin

Version: January 3, 2019

Community Development Department 444 West Grand Avenue Wisconsin Rapids, WI 54495-2780 P: (715) 421-8228 Fax: (715) 421-8291

Overview: A variance is a relaxation of requirements found within the City's zoning code. Variances are considered by the Board of Zoning Appeals on a case-by-case basis and decisions of the Board are based on the evidence and testimony received as part of the application, during a site visit, and through the public hearing process. The Board's job is not to compromise the requirements for a property owner's convenience, but to apply legal criteria provided in State law, court decisions, and the zoning code. Variances are meant to be an infrequent remedy where a zoning requirement imposes a unique and substantial burden and a variance would be appropriate to alleviate such hardship without circumventing or undermining the intent of the zoning code.

If you submit an application, do not contact any member on the Board of Zoning Appeals before the scheduled meeting.

Governing regulations: The procedures and standards governing the review of this application are found in Article 5 of the City's zoning code (Chapter 11 of the municipal code).

Hoother Vegger

Office ode offiny	
Date Received	03-27-23
Received By	Kyle Keams
Fee	250.00
Case # d	3-000163
Aldermanic District	~
ZBA Date	TBO

Office Hea Only

General instructions: Complete this application and submit one copy to the Community Development Department. Alternatively, you can submit your application online at https://wisconsinrapids.zoninghub.com/

Application fee: \$250.00

Applicant information

Subject property information

Parcel number(s) 3406969

Application submittal deadline: Applications must be submitted at least 3 weeks prior to the Zoning Board of Appeals meeting, which are typically held the second Tuesday of the month at 1:00 pm.

Mandatory meeting with staff: To ensure that all the required information is provided and that there is a complete understanding of the process, the applicant must meet with City staff to discuss the request and necessary items. Please contact the Community Development Department to schedule an appointment.

Applicant nar	ne reager	
Street addre	ss 1241 14th St S	
City, state, zip co	Wisconsin Rapids WI 54494	-
Daytime telephone numb	er 715-316-2751	
Em	hryeager71@gmail.com	
Agent contact info information. Agents in	ormation. Include the names of those agents, if any, that have include surveyors, engineers, landscape architects, archite	nelped prepare this application including the supplemental cts, planners, and attorneys.
	Agent 1	Agent 2
Nan	ne	
Compar	ny	
Street addres	ss	
City, state, zip coo	le	
Daytime telephone number	er	
Ema	ail	
3. Type of application	(select one)	
Dimensional variance	- Provides an increment of relief from a bulk regulation such as	building height or setback.
☐ Use variance - Permit		
	s a use of land that is otherwise prohibited.	

Physical address 1241 14th St S Wisconsin Rapids WI 54494

Variance Application City of Wisconsin Rapids, Wisconsin Page 2		
Note: The parcel nu Development Depar	mber can be found on the tax bill for the paths.	property or it may be obtained from the Community
Is the subject property currently in violation of the C No Yes If yes, please explain.	City's zoning ordinance as determined by	the City's zoning administrator?
Comment: Pursuant to Section 11.04.10 of the C parcel of land that is in violation of the zoning c Are there any unpaid taxes, assessments, special of	ode, except to correct the violation or	•
No Yes If yes, please explain.	manges, or other required payments that a	are specifically related to the subject property?
	59	
Comment: Pursuant to Section 11.04.11 of the Ci parcel of land where taxes, special assessments	ity's zoning code, the City may not issu s, special charges, or other required pa	ue a permit or other approval that would benefit a syments are delinquent and unpaid.
5. Zoning information (refer to the City's current		
The subject property is located in the following base RR Rural Residential	e zoning district(s). (check all that apply) R-8 Manufactured Home Park	☐ M-1 General Industrial
R-1 Single-family Residential	B-1 Downtown Commercial	M-2 Heavy Industrial
R-2 Mixed Residential	B-2 General Commercial	☐ I-1 Institutional
R-3 Multi-family Medium Density Residential	☐ B-3 Neighborhood Commercial	P-1 Park and Recreation
R-4 Multi-family High Density Residential	☐ B-5 Mixed Use Commercial	☐ C-1 Conservancy
The subject property is also located in the following	overlay zoning district(s). (check all that a	pp(v)
Planned Development (PDD)		Floodplain
Downtown Design	Shoreland-Wetland	☐ Wellhead Protection
6. Current use. Describe the current use of the st	ubject property.	
Primary residence		
Previous variance applications for the subje- include the year, a general description, and when	ct property. Describe any variances applether the application was approved or not.	ications that have been submitted for the property;
None		

Note: If a variance application has been denied, an application for the same variance may not be submitted for a period of 12 months following the date of decision, except if the zoning administrator determines that factors have changed or there is new evidence in support of the variance request. (See Section 11.05.381 of the zoning code.)

8.	Variance request. Provivariances may be require zoning code.	ide the requested information for each variance that may ed you should seek counsel from an attorney, surveyor,	be required. If you need any assistance determining what consultant, or other professional who is familiar with the City's
	Section number of zoning code	Describe the requirement from that Section	Proposal
1.	11.15.07(c)	Fence height - corner side yard	allow 6ft privacy fence to replace existing 5ft chainlink fence
2.			
3.			
4.			
9,	Proposed project. Desc zoning code listed above.	ribe what you would like to do (e.g., build a house, garag	e, fence) that cannot be done because of the section of the
		fence on South side of property with 6ft privacy fence in	
10.	Project alternatives. Ple be necessary in the first p Description	ase describe the alternatives, if any, that were considere place and/or the request is minimized and how they were	d in designing the project so the variance request would not incorporated or why they were deemed to be unacceptable. Was the alternative used? If not, why was it rejected?
1.	Option - 4ft pri	vacy fence (meets code)	No, 4ft fence does not provide ample security (pool located in yard)
2.	Using slats on	existing chainlink fence	provides minimal coverage, fence still scalable
3.			
4.			
11.	Unnecessary hardship. I burdensome in terms of se code. Attach additional pa	Describe how the section(s) of the zoning code listed above everely limiting or prohibiting the reasonable use of the suges as necessary.	ove create(s) a practical difficulty or is unreasonably ubject property as generally allowed under the City's zoning
Pool an	d deck currently exist directly behin	d parallel plane of primary structure, (within confines of current fence), and	cannot be moved.Pool and deck were built (both permitted) without knowledge of
			operties in same neighborhood have 6ft privacy fences in corner side lots that are
			presumption that current fence could be modified to 6ft, as it is currently 15ft in from
the brop	perty line. Was not made aware othe	arwise until conversation during inspection on above projects. Insurance co.	would prefer 6ft privacy fence due to pool, as chainlink is opaque and scalable.

Variance Application City of Wisconsin Rapids, Wisconsin Page 4

12. Unique property limitations. Describe how the hardship is due to unique or special conditions or limitations affecting the subject property and/or structure that are not typical or generally shared by other properties in the City. Attach additional pages as necessary.

At some point, codes for fence were modified to not allow privacy fence greater than 4ft in height to be installed to the property line for corner side lots (rear yard) which limits the area that can be fenced to either 25ft from the property line or directly behind the parallel plane of the primary structure. This severely limits the fenceable area, beyond that which could be considered within the vision triangle (in my case) and also does not allow my property to be secured by a fence or my current fence to be upgraded without shortening the height, despite the fact that the current fence does not impede the vision triangle or otherwise create an adverse impact. Several properties along the same street (1241 12th St S, 1241 13th St S, and 1240 14th St S) all currently have 5-6ft privacy fence installed to the property line and not off the parallel plane of the primary structure. My proposed variance only asks that the existing 5ft chainlink fence, 15ft in from the property line, be replaced with 6ft privacy fence.

13. Public interest. Describe why the variance, if granted, would not be contrary to the public interest by creating or having the potential for creating an adverse impact on the public, health, safety, or welfare of adjoining and surrounding residents, properties or the community. Attach additional pages as necessary.

As noted above, several properties within the neighborhood along the same street have 5-6ft privacy fence installed to the property line and not within the parallel plane of the structure. None currently have an adverse impact on surrounding residents or properties. My proposed fence would be an additional 15ft inward & would not affect any right of way or vision triangle. Also, my proposed composite privacy fence would be a visual improvement to neighbors facing the rear property over the existing chainlink fence, and would further secure the pool on my property from neighborhood children and pets, improving safety. It would be a significant overall improvement to the property's appearance which also benefits the neighborhood.

- 14. Supplemental materials. Attach the following to this application form.
 - 1. A project map with the information listed in Appendix F of the zoning code.
 - 2. Proposed construction plans (if applicable)
- 15. Attachments. List any attachments included with your application.

Site Plan

Pictures of property to show existing fence and location

16. Other information. You may provide any other information you feel is relevant to the review of your application.

The current code is too restrictive for corner lots. E.g., current code in Stevens Point requires the setback for a 6ft privacy fence on a rear corner lot as 2' from the property line, min. of 10' from the street. In Marshfield, it is 3ft from the property line. This is more reasonable & allows more yard use while not impeding right of way or vision triangles. Corner lot owners in WR are severely limited by the existing code compared to interior properties.

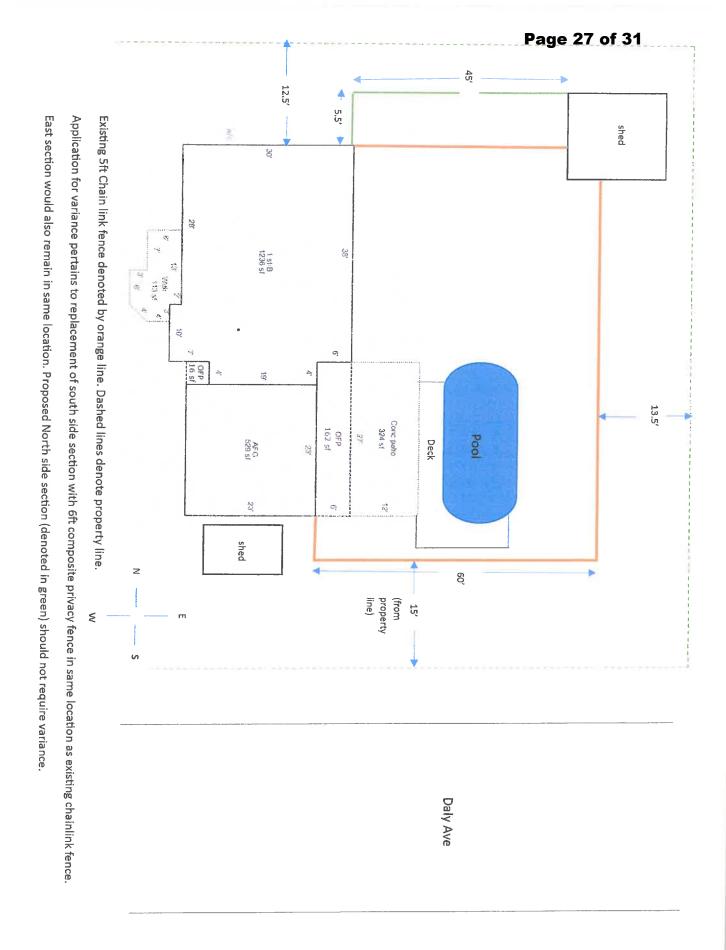
17. Applicant certification

- I understand that I, or any of my agents, may not discuss this application with any member of the Board of Zoning Appeals until after the Board renders a final written decision.
- I certify that all of the information in this application, along with any attachments, is true and correct to the best of my knowledge and belief.
- I understand that submission of this application authorizes City officials and employees, and other designated agents, including those retained
 by the City, to enter the property to conduct whatever site investigations are necessary to review this application. This does not authorize any
 such individual to enter any building on the subject property, unless such inspection is specifically related to the review of this application and
 the property owner gives his or her permission to do so.

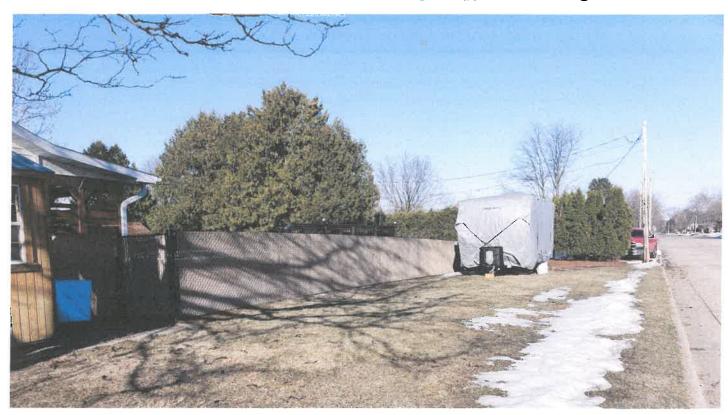
Variance Application
City of Wisconsin Rapids, Wisconsin
Page 5

- I understand that this application and any written materials relating to this application will become a permanent public record and that by
 submitting this application I acknowledge that I have no right to confidentiality. Any person has the right to obtain copies of this application and
 related materials or view it online.
- I understand that the zoning administrator will review this application to determine if it contains all of the required information. If he or she
 determines that the application is incomplete, it will not be scheduled for review until it is deemed to be complete.

Heather Yeager Name - print	Name – Signature	03/27/2023 Date
Name – print	Name Signature	Date



3/27/23, 12:43 PM 20230327_123652.jpg Page 28 of 31



2022 Property Records for City of Wisconsin Rapids, Wood County

Page 29 of 310, 2023

Tax key number: 34-06969

Property address: 1241 14th St S

Owner: Heather R. Yaeger

Heather R. Yaeger 1241 14th St S

Wisconsin Rapids, WI 54494

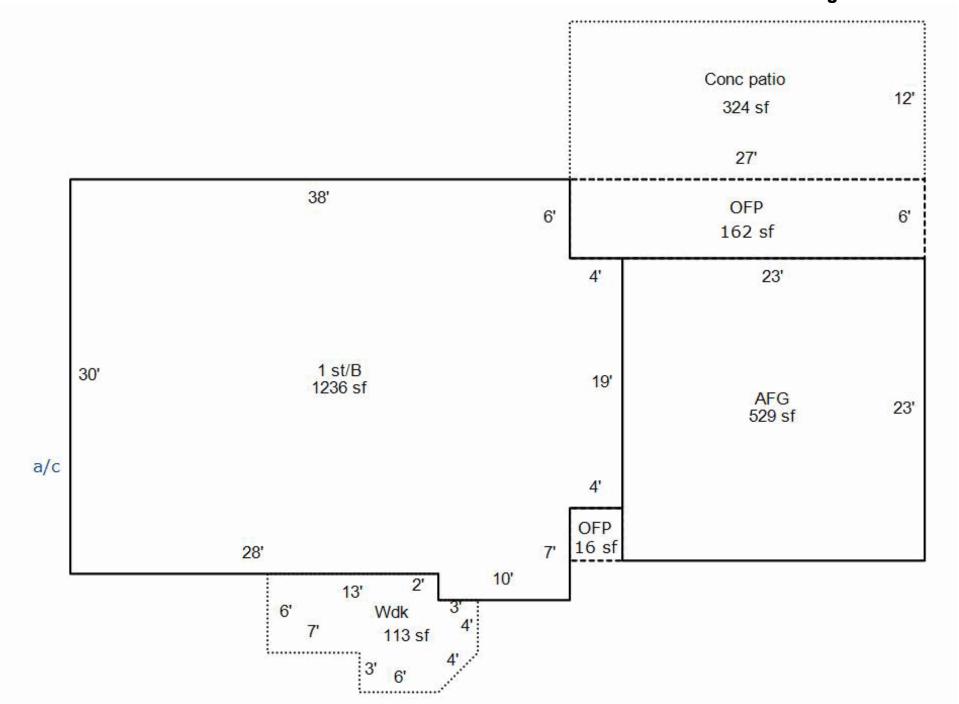
Zoning: R-2, Mixed Residential Traffic / water / sanitary: Light / City water / Sewer

Legal description:

						Land			
Qty	Land Use	Width	Depth	Square Feet	Acres	Water Frontage	Tax Class	Special Tax Program	Assess Value
1	Residential	104	127	13,068	0.300	None	Residential		\$14,600

				Residential Building
Year built:	1959	Full basement:	1,236 SF	
Year remodeled:		Crawl space:		
Stories:	1 story	Rec room (rating):	618 SF	
Style:	Ranch	Fin bsmt living area:		
Use:	Single family	First floor:	1,236 SF	1 大型等的位置 2 141 A.
Exterior wall:	Alum/vinyl	Second floor:		A STATE OF THE PARTY OF THE PAR
Masonry adjust:	206 SF	Third floor:		
Roof type:	Asphalt shingles	Finished attic:		
Heating:	Gas, forced air	Unfinished attic:		W 10 10 Val
Cooling:	_A/C, same ducts	Unfinished area:		
Bedrooms:	3	Open porch	162 SF	THE RESERVE OF THE RE
Family rooms:		Open porch	16 SF	THE REAL PROPERTY AND THE PARTY AND THE PART
Baths:	1 full, 0 half	Garage	529 SF	
Other rooms:	2	Patio	324 SF	The state of the s
Whirl / hot tubs: _			112 SF_	
Add'l plumb fixt:		Bsmt - Half Bath	1 units	Carlo - The Control of the Control o
Masonry FPs:	1 stacks, 1 openings			The state of the s
Metal FPs:				1/8/1998
Gas only FPs:				
Bs <u>mt garage:</u> _				
Shed dormers:		Energy adjustment: No		
Gable/hip dorm:		Percent complete: 100%		

Total living area is 1,236 SF; building assessed value is \$83,300



2022 Property Records for City of Wisconsin Rapids, Wood County

Page 3 of 3

# of identical OBIs: 1 Other Building Improvement (OBI)				
Ma	in Structure		Modifications (Type, Size)	Photograph
OBI type: Utility shed, residential Const type: Frame Year built: 1983	Width: 10 LF Depth: 14 LF FIr area: 140 SF	Grade: D Condition: Average % complete: 100% Assessed \$: \$300		not available

Building Permits						
Issued	Permit #	Purpose	\$ Amount	Completed		
6/21/2021	21-0547	Install pool	\$15,000	7/9/2021		
5/31/2011	11-0325	Deck 5 x 14	\$1,400	5/5/2012		
11/17/2010	10-0908	200 AMP ELEC	\$2,566	12/31/2010		
5/21/2009	82184	PATIO 12 X 27	\$1,100	5/21/2011		
11/25/2008	81382	ROOF	\$8,013	11/25/2010		

Sales History				
Date Price Type				
11/30/2001	\$79,000	Valid improved sale		